

CITY/COUNTY MANAGERS TECHNICAL ADVISORY COMMITTEE

THURSDAY, April 7, 2016

******10:00-11:00 A.M.******

LOCATION:

SANBAG
Board Room - First Floor Lobby
1170 W. 3rd Street, 2nd Floor, San Bernardino, CA 92410

Introductions

Council of Governments

- **Municipal NPDES Storm Water Permit Update**
- **City/County Conference Update – Doug Robertson, Victorville**
- **Vision2Read “Summer of Reading Challenge” – Duane Baker, SANBAG**
- **SANBAG COG Dues – Duane Baker, SANBAG**

Transportation

- **Measure I Pass Through Compliance Audit Process – Bill Stawarski, SANBAG**
- **Revised 2016 Fund Estimate and State Transportation Improvement Program – Andrea Zureick, SANBAG**

Legislative Matters

- **League of California Cities Update – Laura Morales, League of California Cities**

City/County Manager Issues

- **ICMA Range Rider Update – A.J. Wilson, ICMA**

Public Comments

Comments from the general public

Adjournment

Our next scheduled meeting date is Thursday, May 5, 2016

Ray Casey,
Chair, City/County Managers TAC

Meeting Procedures and Rules of Conduct

Meeting Procedures - The Ralph M. Brown Act is the state law which guarantees the public's right to attend and participate in meetings of local legislative bodies. These rules have been adopted by the Board of Directors in accordance with the Brown Act, Government Code 54950 et seq., and shall apply at all meetings of the Board of Directors and Policy Committees.

Accessibility - The SANBAG meeting facility is accessible to persons with disabilities. If assistive listening devices or other auxiliary aids or services are needed in order to participate in the public meeting, requests should be made through the Clerk of the Board at least three (3) business days prior to the Board meeting. The Clerk's telephone number is (909) 884-8276 and office is located at 1170 W. 3rd Street, 2nd Floor, San Bernardino, CA.

Agendas - All agendas are posted at 1170 W. 3rd Street, 1st Floor, San Bernardino at least 72 hours in advance of the meeting. Staff reports related to agenda items may be reviewed at the SANBAG offices located at 1170 W. 3rd Street, 2nd Floor, San Bernardino and our website: www.sanbag.ca.gov.

Agenda Actions - Items listed on both the "Consent Calendar" and "Discussion" contain recommended actions. The Board of Directors will generally consider items in the order listed on the agenda. However, items may be considered in any order. New agenda items can be added and action taken by two-thirds vote of the Board of Directors or unanimous vote of members present as provided in the Ralph M. Brown Act Government Code Sec. 54954.2(b).

Closed Session Agenda Items - Consideration of closed session items excludes members of the public. These items include issues related to personnel, pending litigation, labor negotiations and real estate negotiations. Prior to each closed session, the Chair will announce the subject matter of the closed session. If action is taken in closed session, the Chair may report the action to the public at the conclusion of the closed session.

Public Testimony on an Item - Members of the public are afforded an opportunity to speak on any listed item. Individuals wishing to address the Board of Directors or Policy Committee Members should complete a "Request to Speak" form, provided at the rear of the meeting room, and present it to the Clerk prior to the Board's consideration of the item. A "Request to Speak" form must be completed for each item an individual wishes to speak on. When recognized by the Chair, speakers should be prepared to step forward and announce their name and address for the record. In the interest of facilitating the business of the Board, speakers are limited to three (3) minutes on each item. Additionally, a twelve (12) minute limitation is established for the total amount of time any one individual may address the Board at any one meeting. The Chair or a majority of the Board may establish a different time limit as appropriate, and parties to agenda items shall not be subject to the time limitations. Members of the public requesting information be distributed to the Board of Directors must provide 40 copies of such information in advance of the meeting, except for noticed public hearings. Information provided as public testimony is not read into the record by the Clerk.

The Consent Calendar is considered a single item, thus the three (3) minute rule applies. Consent Calendar items can be pulled at Board member request and will be brought up individually at the specified time in the agenda allowing further public comment on those items.

Agenda Times - The Board is concerned that discussion take place in a timely and efficient manner. Agendas may be prepared with estimated times for categorical areas and certain topics to be discussed. These times may vary according to the length of presentation and amount of resulting discussion on agenda items.

Public Comment – At the end of the agenda, an opportunity is also provided for members of the public to speak on any subject within the Board’s authority. Matters raised under “Public Comment” may not be acted upon at that meeting. “Public Testimony on any Item” still applies.

Disruptive or Prohibited Conduct – If any meeting of the Board is willfully disrupted by a person or by a group of persons so as to render the orderly conduct of the meeting impossible, the Chair may recess the meeting or order the person, group or groups of person willfully disrupting the meeting to leave the meeting or to be removed from the meeting. Disruptive or prohibited conduct includes without limitation addressing the Board without first being recognized, not addressing the subject before the Board, repetitiously addressing the same subject, failing to relinquish the podium when requested to do so, bringing into the meeting any type of object that could be used as a weapon, including without limitation sticks affixed to signs, or otherwise preventing the Board from conducting its meeting in an orderly manner. Your cooperation is appreciated!

**San Bernardino Associated Governments
General Assessment Dues Calculation
Fiscal Year 2016/2017**

<u>JURISDICTION:</u>	<u>POP.</u> <u>2015</u>	<u>% OF</u> <u>TOTAL</u> <u>POP.</u>	<u>ASSESSED VALUE</u> <u>BEFORE RDA</u> <u>2015/2016</u>	<u>% OF</u> <u>TOTAL</u> <u>VALUE</u>	<u>AVG. %</u> <u>POP. &</u> <u>VALUE</u>	<u>FY2016</u> <u>AMOUNT</u>	<u>FY2017</u> <u>AMOUNT</u>	<u>VAR.</u>
Adelanto	33,084	1.572%	\$1,764,956,787	0.940%	1.256%	1,318	1,358	\$40
Apple Valley	71,396	3.393%	\$5,105,813,094	2.721%	3.057%	3,208	3,304	\$96
Barstow	23,407	1.112%	\$1,176,842,092	0.627%	0.870%	913	940	\$27
Big Bear Lake	5,165	0.245%	\$3,139,391,376	1.673%	0.959%	1,007	1,037	\$30
Chino	84,465	4.014%	\$10,603,541,516	5.650%	4.832%	5,071	5,222	\$151
Chino Hills	77,596	3.688%	\$10,378,039,272	5.530%	4.609%	4,837	4,981	\$144
Colton	53,384	2.537%	\$2,896,553,546	1.543%	2.040%	2,141	2,205	\$64
Fontana	204,312	9.709%	\$15,982,106,642	8.516%	9.113%	9,563	9,848	\$285
Grand Terrace	12,352	0.587%	\$878,405,522	0.468%	0.528%	554	570	\$16
Hesperia	92,177	4.380%	\$5,091,195,305	2.713%	3.547%	3,722	3,833	\$111
Highland	54,332	2.582%	\$3,125,363,744	1.665%	2.124%	2,229	2,295	\$66
Loma Linda	23,751	1.129%	\$1,794,965,074	0.956%	1.043%	1,094	1,127	\$33
Montclair	38,458	1.828%	\$2,826,590,834	1.506%	1.667%	1,749	1,801	\$52
Needles	4,940	0.235%	\$304,053,101	0.162%	0.198%	208	214	\$6
Ontario	168,777	8.021%	\$20,910,674,024	11.142%	9.581%	10,055	10,355	\$300
Rancho Cucamonga	174,064	8.272%	\$22,718,904,838	12.106%	10.189%	10,693	11,011	\$318
Redlands	70,398	3.345%	\$8,367,084,920	4.458%	3.902%	4,095	4,217	\$122
Rialto	102,092	4.852%	\$6,937,570,867	3.697%	4.274%	4,486	4,619	\$133
San Bernardino	213,933	10.167%	\$11,913,719,765	6.348%	8.257%	8,666	8,924	\$258
Twentynine Palms	25,846	1.228%	\$841,518,828	0.448%	0.838%	880	906	\$26
Upland	75,787	3.602%	\$8,067,152,634	4.299%	3.950%	4,145	4,269	\$124
Victorville	121,168	5.758%	\$7,737,387,532	4.123%	4.940%	5,185	5,339	\$154
Yucaipa	52,942	2.516%	\$3,867,364,597	2.061%	2.288%	2,401	2,473	\$72
Yucca Valley	21,355	1.015%	\$1,501,520,440	0.800%	0.907%	952	981	\$29
County	299,110	14.214%	\$29,741,507,246	15.848%	15.031%	15,774	16,245	\$471
	2,104,291	100.000%	187,672,223,596	100.00%	100.00%	104,946	108,074	3,128

NOTES:

- 1) Population Source: Most recent Measure I population data, which is the Department of Finance estimate as of January 1 reconciled to the total population for San Bernardino County.
- 2) Net Assessed Value Source: Property Tax Section, County Auditor/Controller, 2015/2016.
- 3) These calculations are based on the most recent data received from the County of San Bernardino.
- 4) Assessed valuation of jurisdiction includes properties within redevelopment areas.



San Bernardino Associated Governments

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Web: www.sanbag.ca.gov



•San Bernardino County Transportation Commission •San Bernardino County Transportation Authority
•San Bernardino County Congestion Management Agency •Service Authority for Freeway Emergencies

Minute Action

AGENDA ITEM: 27

Date: March 2, 2016

Subject:

Revised 2016 Fund Estimate and State Transportation Improvement Program

Recommendation:

That the Board, acting in its capacity as the San Bernardino County Transportation Commission, amend and restate the Board action taken on October 7, 2015, to approve the following actions related to the Revised 2016 State Transportation Improvement Program Fund Estimate and as shown in Table 2:

A. Propose programming of \$1.119 million in Fiscal Year 2019/2020 for Planning, Programming, and Monitoring activities.

B. Propose the following amendments to remove projects from the State Transportation Improvement Program:

- i. I-215 Mount Vernon /Washington Street Interchange Improvement Project – Deprogram \$38.523 million of Regional Improvement Program construction funds in Fiscal Year 2018/2019 consistent with July 2014 Board action to discontinue work on the project.
- ii. State Route 210 Widening project – Deprogram \$25 million of Regional Improvement Program construction funds and replace with federal Surface Transportation Program and Measure I Valley Freeway Program funds.
- iii. I-215 Barton Road Interchange Project – Deprogram \$22.611 million of Regional Improvement Program construction funds and replace with federal Surface Transportation Program and Measure I Valley Freeway Program funds.
- iv. I-10 Express Lanes Phase I Project – Deprogram \$39.745 million of Regional Improvement design and right of way funds with the replacement funding to be determined through ongoing financial analyses for this project.

C. Nominate the following new projects for Regional Improvement Program funds to be submitted to the California Transportation Commission for inclusion in the 2016 State Transportation Improvement Program:

- i. Redlands Passenger Rail Project – Program \$25.248 million for construction in Fiscal Year 2017/2018.
- ii. I-15 Express Lane Project – Program \$64.95 million for a design-build contract in Fiscal Year 2019/2020.

Background:

The 2016 State Transportation Improvement Program (STIP) programming cycle began with the California Transportation Commission (CTC) adopting the Fund Estimate (FE) on August 27, 2015. The FE identified \$2.4 billion of programming capacity available statewide over the next five years with a new STIP capacity of \$223 million over the FE period. However, when coupled with the shortfall of allocation capacity prior to the STIP period, there was no new programming capacity for the 2016 STIP. The Board approved the 2016 STIP submittal for San Bernardino County at the October 7, 2015, Board meeting as shown in Table 1.

**Table 1
 Proposed 2016 STIP Programming for San Bernardino County (\$000s)
 (Approved by SANBAG Board October 2015)**

Fiscal Year	2016/17	2017/18	2018/19	2019/20	2020/21
Proposed Programming					
Planning Programming and Monitoring	\$1,270	\$1,270	\$1,270	\$1,119	
I-215 Mt Vernon/Washington Interchange Improvement*			\$38,523		
Rte 210 Widening, Highland Ave to San Bernardino Ave		\$25,000			
I-10 Express Lanes Phase I		\$39,745			
		\$30,588			
I-215 Barton Rd. Interchange Reconstruction	\$22,611	\$22,611			
Redlands Passenger Rail Project	\$22,611				
I-15 Express Lanes Phase I			\$20,603		\$28,347
<i>Total Programmed</i>	\$23,881	\$54,469	\$21,873	\$1,119	\$28,347
Total Estimated 2016 STIP Programming Capacity	\$129,689				
Total Proposed Programming	\$129,689				
Capacity Remaining /(Advanced)	\$0				

**Project proposed to be removed per Board Action 7/2/2014*

Since adoption of the FE, the California Department of Finance has reduced their Fiscal Year 2016/2017 Price-Based Excise Tax projections in response to the recent decrease in gasoline prices. A revised FE was adopted by the CTC on January 20, 2016, with a decrease of \$800 million in total STIP capacity compared to the previously adopted FE in August 2015. This decrease results in negative programming capacity over the next five years, which requires deprogramming of projects from all regions statewide.

The suggested programming reduction for San Bernardino County is \$37.2 million, which reduces the total estimated 2016 STIP programming Capacity to \$92.5 million. Note that the CTC has indicated that the programming target share reduction is for reference only. The final reduction per county may change depending on the ability to deprogram from other counties statewide and the annual allocation capacity relative to proposed programming. The CTC has also indicated that the programming reduction must be from the first three years of the five-year STIP cycle.

Staff recommends a strategic approach to retain projects that demonstrate greenhouse gas reductions and sustainability to the extent alternative funding sources will allow according to Executive Order B-30-15 issued by the Governor and included in the proposed 2016 STIP Guidelines. The CTC will also consider the Executive Order when approving programming

recommendations for the 2016 STIP and when prioritizing allocations in cases of annual allocation capacity shortfalls. Table 2 details the revised proposed programming for the 2016 STIP relative to the Board action in October 2015.

Table 2
Revised Proposed 2016 STIP Programming for San Bernardino County (\$000s)
(Revisions to October 2015 Board approvals shown in bold)

Fiscal Year	Prior	2016/17	2017/18	2018/19	2019/20	2020/21
Proposed Programming						
Planning Programming and Monitoring		\$1,270	\$1,270	\$1,270	\$1,119	
I-10 Express Lanes Phase 1			\$30,588			
I-215 Barton Rd. Interchange Reconstruction			\$22,611			
Redlands Passenger Rail Project		\$22,611	\$25,248			
I-15 Express Lanes Phase I				\$20,603	\$64,950	\$28,347
US-395 I-15 to Farmington Rd (PA&ED only)	\$2,637					
<i>Total Programmed</i>		\$1,270	\$26,518	\$1,270	\$66,069	\$0
Total Estimated 2016 STIP Programming Capacity			\$95,127			
Total Proposed Programming			\$95,127			
Capacity Remaining /(Advanced)			\$0			

Descriptions of the revised proposed programming and rationale are as follows:

- I-10 Express Lanes Phase I – Because this project is one of the more flexible projects in terms of funding eligibility, staff recommends deprogramming the current Board-approved \$30.588 million of STIP funds in Fiscal Year 2017/2018 for design-build delivery to comply with the programming capacity reduction. The project funding options will be analyzed in the ongoing financial analyses being performed for this project. Options that will be analyzed include federal funds, and bonding against future federal and toll revenue.
- I-215 Barton Road Interchange Reconstruction – Staff recommends deprogramming the current Board-approved \$22.61 million of STIP funds for construction in Fiscal Year 2017/2018. The project funding shortfall will be replaced by federal Surface Transportation Program (STP) funds and/or Measure I Valley Freeway Program funds without impacting the delivery schedule.
- Redlands Passenger Rail Project- Staff recommends moving the programming of \$22.61 million for construction from Fiscal Year 2016/2017 to 2017/2018. Because the project will be ready to advertise for construction in June 2017, this programming change will not impact the project delivery schedule while demonstrating an effort to comply with the need to reduce near-term programming capacity in Fiscal Year 2016/2017. This is the type of project that would receive priority for allocation in a situation of constrained allocation capacity; however, there is a risk that the CTC will not allow SANBAG to maintain the full programming amount in Fiscal Year 2017/2018 in which case other eligible state, federal, and Measure I funds can be used to replace the funding shortfall.

Update since 2/10/16 General Policy Committee: In the 2002 STIP cycle, Caltrans proposed to develop a comprehensive project alternative & environmental document

(PA&ED) on US 395 from I-15 to Farmington Road north of SR 58. Mono, Inyo and Kern Counties each agreed to contribute \$2 million of their STIP share towards this project, along with \$4 million of Interregional Transportation Improvement Program (ITIP) funds, which is the Caltrans' share of the STIP, from Caltrans and \$4 million of STIP share from SANBAG for a total of \$14 million for the PA&ED phase of the project. As part of this deprogramming exercise Caltrans is also required to reduce ITIP programming in the STIP, and because this project has no funding identified for phases after PA&ED approval, Caltrans is proposing to stop all work on the PA&ED effort and de-program all unused ITIP and regional STIP balance on the project. Caltrans has notified staff that the SANBAG share of the unused STIP balance is \$2.637 million. Staff recommends programming the remaining \$2.637 million to the Redlands Passenger Rail Project for a total of \$25.248 million in Fiscal Year 2017/2018.

- I-15 Express Lanes Project – The 2016 STIP proposal that was approved by the Board in October included total programming of \$48.95 million over several years for design, right-of-way, and construction phases. Since approval, staff has been considering a design-build delivery method for the I-15 Express Lanes Project, which will require the funding for all phases of the project to be programmed in the anticipated year of contract award. Staff recommends programming of the remaining \$16 million of STIP capacity in Fiscal Year 2019/2020 along with the combined \$48.95 million for a total of \$64.95 million. The amended STIP programming is consistent with the current project schedule for award of a design-build contract. Staff is unsure of how Express Lanes will fare in relation to Executive Order B-30-15, but because they encourage ridesharing and provide a means for maintenance of the improvements provided, staff is hopeful they will be looked on favorably for programming and allocation.

Staff will submit the revised proposed 2016 STIP programming to the CTC after SANBAG Board approval. It is typical in constrained programming situations for the programming proposal to be an iterative process with CTC staff as they try to balance the statewide programming to annual allocation capacity. Any changes to the proposed programming will be communicated to the Board. The CTC will hold a South STIP Hearing on March 17, 2016, and is scheduled to publish staff recommendations on April 22, 2016, and adopt the 2016 STIP at their meeting on May 18-19, 2016.

Financial Impact:

This item has no impact on the adopted Fiscal Year 2015/2016 Budget.

Reviewed By:

This item was reviewed and unanimously recommended for approval by the General Policy Committee on February 10, 2016. Recommendation C.i. has been modified from the Committee recommendation to increase the proposed programming on the Redlands Passenger Rail Project by \$2.637 million to maximize programming capacity made available by Caltrans' deprogramming of the US 395 project from just north of Adelanto to just north of SR 58.

Responsible Staff:

Andrea Zureick, Director of Fund Administration

Minute Summary:

Note:

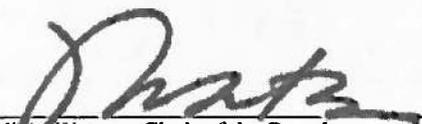
Dennis Yates voted in favor of this item, however, he did oppose Recommendations B. iv and C. ii

Dusty Rigsby voted in favor of this item, however, he opposed Recommendation C. ii.

RESULT:	APPROVED [UNANIMOUS]
MOVER:	Bill Jahn, Mayor Pro Tem, City of Big Bear Lake
SECONDER:	Julie McIntyre, Mayor, City of Barstow
AYES:	McNaboe, Schmidt, Harrison, Klink, Emick, McIntyre, Jahn, Yates, Graham, Navarro, Tahan, McCallon, Rigsby, Eaton, Paget, Wapner, Robertson, Davis, Musser, McEachron, Riddell, Huntington, Lovingood, Rutherford, Ramos, Alexander (Alt.)
ABSENT:	Hagman, Kerr, Gonzales

Approved
Board of Directors
Date: March 2, 2016

Witnessed By:



Vicki Watson, Clerk of the Board

03/02/2016